# NOTICE OF PROPOSED ACTION TO BUILDING STANDARDS

OF THE

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT
REGARDING AN AMENDMENT TO THE FOLLOWING CALIFORNIA CODES:
2010 CALIFORNIA BUILDING CODE (CBC)
2010 CALIFORNIA RESIDENTIAL CODE (CRC)
2010 CALIFORNIA ELECTRICAL CODE (CBC)
2010 CALIFORNIA MECHANICAL CODE (CMC)
2010 CALIFORNIA PLUMBING CODE (CPC)

CALIFORNIA CODE OF REGULATIONS, TITLE 24, PARTS 2, 2.5, 3, 4 AND 5, RESPECTIVELY (HCD 03/10)

Notice is hereby given that the California Building Standards Commission (CBSC) on behalf of the Department of Housing and Community Development (HCD) proposes to adopt, approve, codify, and publish changes to building standards contained in the California Code of Regulations (CCR), Title 24, Parts 2, 2.5, 3, 4 and 5.

### **PUBLIC COMMENT PERIOD**

A public hearing has not been scheduled; however, written comments will be accepted from **April 22, 2011** until **5:00 P.M.** on **June 6, 2011**. Please address your comments to:

California Building Standards Commission, 2525 Natomas Park Drive, Suite 130 Sacramento, California 95833 Attention: Dave Walls, Executive Director

Written comments may also be faxed to (916) 263-0959 or e-mailed to <a href="mailto:CBSC@dgs.ca.gov">CBSC@dgs.ca.gov</a>.

Pursuant to Government Code Section 11346.5(a)(17), any interested person or his or her duly authorized representative may request, no later than 15 days prior to the close of the written comment period that a public hearing be held.

# POST-HEARING MODIFICATIONS TO THE TEXT OF THE REGULATIONS

Following the public comment period, the CBSC may adopt the proposed building standards substantially as proposed in this notice or with modifications that are sufficiently related to the original proposed text and notice of proposed changes. If modifications are made, the full text of the proposed modifications, clearly indicated, will be made available to the public for at least 15 days prior to the date on which the CBSC adopts, amends, or repeals the regulation(s). The CBSC will accept written comments on the modified building standards during the 15-day period.

NOTE: To be notified of any modifications, you must submit written and/or oral comments or request that you be notified of any modifications.

# **AUTHORITY AND REFERENCE**

The CBSC proposes to adopt these building standards under the authority granted by Health and Safety Code Section 18949.5. The purpose of these building standards is to implement, interpret and make specific the provisions of Health and Safety Code Sections 17922 and 18941.7. HCD is proposing this regulatory action based on Health and Safety Code Sections 17040, 17921, 17922 and 19990.

# **INFORMATIVE DIGEST**

#### Summary of Existing Laws

Health and Safety Code Section 17921 and Government Code Section 12955.1 require HCD to propose the adoption, amendment, or repeal of building standards by the CBSC.

Health and Safety Code Sections 17922 and 19990 require that the building standards be essentially the same as the most recent editions of the uniform industry codes. The CBSC is authorized to adopt these building standards under the authority granted by Health and Safety Code Section 18949.5.

Health and Safety Code Section 17922 also states that the most recent editions of the uniform codes referred to in the section shall be considered to be adopted one year after the date of publication of the uniform codes.

Health and Safety Code Section 17040 requires HCD to adopt building standards for employee housing for "... the protection of the public health, safety, and general welfare of employees and the public, governing the erection, construction, enlargement, conversion, alteration, repair, occupancy, use, sanitation, ventilation, and maintenance of all employee housing."

Health and Safety Code Sections 18300, 18620, 18640, 18865, 18873 and 18873.2 requires HCD to adopt building standards for mobilehome parks and special occupancy parks.

Health and Safety Code Section 19990 requires HCD to adopt building standards for factory-built housing.

### Summary of Existing Regulations

The 2010 CBC, CRC, CEC, CMC and CPC, Title 24, Parts 2, 2.5, 3, 4 and 5, respectively, of the California Code of Regulations (CCR), also known as the California Building Standards Code, become effective on January 1, 2011.

The purpose of the California codes listed above is to establish the minimum requirements necessary to safeguard the public health, safety and general welfare.

# Summary of Effect

HCD proposes to amend the 2010 CBC, CRC, CEC, CMC and CPC into Title 24, Parts 2, 2.5, 3, 4 and 5, of the CCR for the following programs:

- a) State Housing Law: relative to residential occupancies, buildings or structures accessory thereto and as provided for through the federal Fair Housing Amendments Act and state law accessibility requirements, except where the application is for public use only.
- b) Employee Housing Act: relative to the occupancy of any buildings or structures on the property in accordance with Health and Safety Code Section 17040.
- c) Mobilehome Parks or Special Occupancy Parks: relative to the design or construction of permanent buildings and accessory buildings and structures within the park in accordance with Health and Safety Code Sections 18300, 18620, 18640, 18865, 18865, 18873 and 18873.2.
- d) Factory-Built Housing Law: relative to residential buildings, dwellings or portions thereof, or building components, or manufactured assemblies in accordance with Health and Safety Code Section 19990.

The amendment provides consistency with model code format, state and federal laws and regulations, and unique California conditions. In addition, the amendment provides clarity and specificity, and gives direction for the code user regarding the Appeals Board.

An in-depth discussion of the effect of the amendment may be found in the Initial Statement of Reasons.

#### Comparable Federal Statute or Regulations

None.

### Policy Statement Overview

The proposed regulations amend an identical existing building standard regarding the "Appeals Board" process that appears in five of the 2010 California codes (i.e., CBC, CRC, CEC, CMC and CPC.) Since the exact language is repeated in each of these codes, HCD is combining the rulemaking record into one document.

# OTHER MATTERS PRESCRIBED BY STATUTE APPLICABLE TO THE AGENCY OR TO ANY SPECIFIC REGULATION OR CLASS OF REGULATIONS

None.

#### MANDATE ON LOCAL AGENCIES OR SCHOOL DISTRICTS

HCD has determined that the proposed regulatory action would not impose a mandate on local agencies or school districts; and therefore, does not mandate state reimbursement pursuant to Part 7 (commencing with Section 17500) of Division 4 of the Government Code.

# **ESTIMATE OF COST OR SAVINGS**

- A. Cost or Savings to any state agency: Health and Safety Code Section 17921 requires HCD to propose the adoption, amendment or repeal of building standards to the Commission pursuant to the provisions of Chapter 4 (commencing with Section 18935) of Part 2.5 of the Government Code. Part 2.5 of the Government Code requires state agencies to ensure that regulatory language meets the requirements of clarity and non-duplication. This proposed rulemaking incorporates specific provisions into one location with the California Building Standards Code to meet these requirements. This action will result in a minimal cost to HCD which will be absorbed in the current budget.
- B. Cost to any local agency required to be reimbursed under Part 7 (commencing with Section 17500) of Division 4: NONE.
- C. Cost to any school district required to be reimbursed under Part 7 (commencing with Section 17500) of Division 4: NONE.
- D. Other nondiscretionary cost or savings imposed on local agencies: NONE.
- E. Cost or savings in federal funding to the state: NONE.

<u>Estimate</u>: HCD believes that any additional expenditure resulting from this proposed action will be minimal and will be able to be absorbed within existing budgets and resources.

# INITIAL DETERMINATION OF NO SIGNIFICANT STATEWIDE ADVERSE ECONOMIC IMPACT ON BUSINESSES

HCD has made an initial determination that the proposed action will not have a significant statewide adverse economic impact on businesses, including the ability of California businesses to compete with business in other states. (See Economic Impact of the Proposed California Building Code Regulations on Private Persons and Businesses in the State of California in the rulemaking file.)

# **DECLARATION OF EVIDENCE**

HCD has determined that there are minimal facts, evidence, documents, testimony, or other evidence upon which the agency relied to support its initial determination of no effect pursuant to Government Code Section 11346.5(a)(8). The public is welcome to submit any information, facts or documents either supporting HCD's initial determination or finding to the contrary.

### FINDING OF NECESSITY FOR THE PUBLIC'S HEALTH, SAFETY, OR WELFARE

HCD has made an assessment of the proposal regarding the economic impact of recordkeeping and reporting requirements and has determined that a report pursuant to Government Code Section 11346.3(c) is not required.

# **COST IMPACT ON REPRESENTATIVE PRIVATE PERSON OR BUSINESS**

HCD is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

# **SMALL BUSINESS EFFECT**

HCD has initially determined that a small business may be affected by these proposed regulations. (See *Economic Impact of the Proposed California Building Code Regulations on Private Persons and Businesses in the State of California* in the rulemaking file.

# ASSESSMENT OF EFFECT OF REGULATIONS UPON JOBS AND BUSINESS EXPANSION, ELIMINATION OR CREATION

HCD has initially assessed whether or not, and to what extent, this proposal will affect the following:

• The creation or elimination of jobs within the State of California.

These regulations will not affect the creation, or cause the elimination, of jobs within the State of California.

The creation of new businesses or the elimination of existing businesses within the State of California.

These regulations will not affect the creation or the elimination of existing business within the State of California.

The expansion of businesses currently doing business within the State of California.

These regulations will not affect the expansion of businesses currently doing business within the State of California.

(See Economic Impact of the Proposed California Building Code Regulations on Private Persons and Businesses in the State of California in the rulemaking file.)

# **INITIAL DETERMINATION OF SIGNIFICANT EFFECT ON HOUSING COSTS**

HCD has made an initial determination that this proposal would not have a significant effect on housing costs. The CBSC contact person designated below will make HCD's initial evaluation of the effect of the proposed regulatory action on housing costs available upon request. (See *Economic Impact of the Proposed California Building Code Regulations on Private Persons and Businesses in the State of California* in the rulemaking file.)

# **CONSIDERATION OF ALTERNATIVES**

HCD must determine that no reasonable alternative considered by HCD, or that has otherwise been identified and brought to the attention of HCD, would be more effective in carrying out the purpose for which the action is proposed or would be as effective and less burdensome to affected private persons than the proposed action.

# **AVAILABILITY OF RULEMAKING DOCUMENTS**

All of the information upon which the proposed regulations are based is contained in the rulemaking file, which is available for public review, by contacting the person named below. This Notice, the Express Terms and Initial Statement of Reasons can also be accessed from the California Building Standards Commission website at <a href="http://www.bsc.ca.gov">http://www.bsc.ca.gov</a>; in addition, the rulemaking documents will be posted on HCD's website at <a href="http://www.hcd.ca.gov/codes/shl/t24.html">http://www.hcd.ca.gov/codes/shl/t24.html</a>.

Interested parties may obtain a copy of the Final Statement of Reasons, once it has been prepared, by making a written request to the contact person named below or at the California Building Standards Commission website or HCD's website.

# CBSC CONTACT PERSON FOR PROCEDURAL AND ADMINISTRATIVE QUESTIONS

General questions regarding procedural and administrative issues should be addressed to:

CBSC Contact: Michael Nearman (<u>michael.nearman@dgs.ca.gov</u>)

**CBSC Back-up:** If the contact person is unavailable, please contact Jane Taylor at the phone number or

fax number provided below.

CBSC Address: California Building Standards Commission

2525 Natomas Park Drive, Suite 130

Sacramento, CA 95833

**CBSC Telephone**: (916) 263-0916

**CBSC Fax**: (916) 263-0959

CBSC E-mail: CBSC@dgs.ca.gov

# PROPOSING STATE AGENCY CONTACT PERSON FOR SUBSTANTIVE AND/OR TECHNICAL QUESTIONS ON THE PROPOSED BUILDING STANDARDS

Specific questions regarding the substantive and/or technical aspects of the proposed changes to the building standards should be addressed to:

Shawn Huff

State Housing Law Programs Manager Division of Codes and Standards

Department of Housing and Community Development

E-mail: shuff@hcd.ca.gov Telephone: (916) 445-9471 Fax: (916) 327-4712

# Back-up:

Doug Hensel Assistant Deputy Director Division of Codes and Standards

Department of Housing and Community Development

E-mail: <a href="mailto:dhensel@hcd.ca.gov">dhensel@hcd.ca.gov</a> Telephone: (916) 445-9471 Fax: (916) 327-4712